### VIEWPOINTS







# Warp Speed for Coronavirus Disease 2019 (COVID-19) Vaccines: Why Are Children Stuck in Neutral?

Evan J. Anderson, <sup>1,2,3,0</sup> James D. Campbell, <sup>4</sup> C. Buddy Creech, <sup>5</sup> Robert Frenck, <sup>6</sup> Satoshi Kamidani, <sup>1,3</sup> Flor M. Munoz, <sup>7,8</sup> Sharon Nachman, <sup>9</sup> and Paul Spearman <sup>6,0</sup>

<sup>1</sup>Department of Pediatrics, Emory University School of Medicine, Atlanta, Georgia, USA, <sup>3</sup>Center for Childhood Infections and Vaccines, Children's Healthcare of Atlanta, Atlanta, Georgia, USA, <sup>4</sup>Department of Pediatrics and Center for Vaccine Development and Global Health, University of Maryland School of Medicine, Baltimore, Maryland, USA, <sup>5</sup>Vanderbilt Vaccine Research Program, Department of Pediatrics, Vanderbilt University School of Medicine, Nashville, Tennessee, USA, <sup>6</sup>Cincinnati Children's Hospital Medical Center, Cincinnati, Ohio, USA, <sup>7</sup>Department of Pediatrics, Baylor College of Medicine, Houston, Texas, USA, <sup>8</sup>Department of Molecular Virology and Microbiology, Baylor College of Medicine, Houston, Texas, USA, <sup>9</sup>Department of Pediatrics, The State University of New York (SUNY) Stony Brook; Stony Brook, New York, USA

While adult clinical trials of coronavirus disease 2019 (COVID-19) vaccines have moved quickly into phase 3 clinical trials, clinical trials have not started in children in the United States. The direct COVID-19 impact upon children is greater than that observed for a number of other pathogens for which we now have effective pediatric vaccines. Additionally, the role of children in severe acute respiratory syndrome coronavirus 2 (SARS-CoV-2) transmission has clearly been underappreciated. Carefully conducted phase 2 clinical trials can adequately address potential COVID-19 vaccine safety concerns. Delaying phase 2 vaccine clinical trials in children will delay our recovery from COVID-19 and unnecessarily prolong its impact upon children's education, health, and emotional well-being, and equitable access to opportunities for development and social success. Given the potential direct and indirect benefits of pediatric vaccination, implementation of phase 2 clinical trials for COVID-19 vaccines should begin now.

Keywords. SARS-CoV-2; pediatric; immunize; immunization; vaccination.

The US government has launched and invested billions of dollars in a massive effort to safely accelerate coronavirus disease 2019 (COVID-19) vaccine candidates toward licensure at "warp speed." Development of COVID-19 vaccines has been expedited partly by basic science and vaccine research conducted on related coronaviruses, severe acute respiratory syndrome (SARS) and Middle Eastern respiratory syndrome (MERS) [1]. Conducting in parallel the multiple aspects of clinical trial development further accelerated vaccine development in adults while protecting subject safety. Phase 1 and 2 data are now available for a number of vaccine candidates [2–6], and phase 3 clinical trials have begun.

Despite efforts to advance vaccines for adults at warp speed, COVID-19 vaccine clinical trials for children remain stuck in neutral. Children are infected with severe acute respiratory syndrome coronavirus 2 (SARS-CoV-2), transmit the virus, and suffer COVID-19 complications. Safe and effective vaccines, when given to children, may provide both direct and indirect benefits. At the time that phase 3 adult clinical trials are initiated, data support the initiation of careful pediatric phase 2 clinical

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Correspondence: E. J. Anderson, Emory University School of Medicine, 2015 Uppergate Dr, Atlanta, GA 30322 (evanderson@emory.edu).

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trials to evaluate the safety and immunogenicity of advanced COVID-19 vaccine candidates. These initial pediatric studies should be conducted in parallel with adult efficacy trials, rather than delaying until adult efficacy is established. Additionally, it is incumbent upon us to begin these studies to address the economic, educational, and equity impact of COVID-19.

### POTENTIAL DIRECT AND INDIRECT BENEFIT IN VACCINATING CHILDREN

### **Potential for Direct Benefit**

Current estimates of US pediatric hospitalizations through 29 August 2020 are 15.8 per 100 000 in children 0–4 years of age and 9.2 per 100 000 in those 5–17 years of age [7]. Although the COVID-19 hospitalization burden is smaller in children than adults [8], hospitalizations rival the prevaccine-era hospitalization burden of other now vaccine-preventable viruses (Table 1). Approximately one-third of hospitalized children with polymerase chain reaction–positive SARS-CoV-2 and up to 80% of those with multisystem inflammatory syndrome in children (MIS-C) are admitted to the intensive care unit [8, 9]. The risk of serious COVID-19 in children (both hospitalizations and MIS-C) occurs with disproportionately higher rates in both Hispanics and Blacks as compared with Whites [8–10]. A pediatric COVID-19 vaccine could dramatically reduce hospitalization and racial disparities from COVID-19.

Children in the United States are dying of COVID-19related complications; in the first 5 months of the pandemic, 103 children have died in the United States from COVID-19

Table 1. Numbers of Hospitalizations and Deaths for COVID-19 in Comparison to Varicella, Rubella, Hepatitis A, and Rotavirus in the Prevaccine Era

Virus	Hospitalizations/Year	Deaths
COVID-19	15.8 per 100 000 ages 0-4 years	103 children
	9.2 per 100 000 ages 5-17 years	Age ≤18 years
	Through 11 September 2020 [7]	Through 11 September 2020 [11]
Varicella	4-31 per 100 000	50 children per year
	Age <20 years	Age <15 years
	Years 1988-1995 [12]	Years 1970-1994 [13]
Rubella	Not available <sup>a</sup>	17 children per year
		All ages
		Years 1966-1968 [14]
Hepatitis A <sup>b</sup>	107 hospitalized children	3 children per year
	Age <15 years	Age <20 years
	Year 2005 [15]	Years 1990-1995 [16]
Rotavirus	55 000-70 000 children	20-60 children per year
	Age <5 years	Age <5 years
	Years 1993-2002 [17, 18]	Years 1999–2007 [17, 19]

Data methods of collection and ages are variable across the pathogens but are summarized by age and year(s) during which data were collected before widespread implementation of a vaccine. Data on the impact of other vaccines have previously been summarized [14].

Abbreviation: COVID-19, coronavirus disease 2019.

<sup>a</sup>Data are not available, to our knowledge, about this outcome before vaccine implementation.

through 9 September 2020 [11]. It is important to recognize that other vaccine-preventable diseases for which vaccination is recommended today resulted in similar or fewer annual pediatric deaths before vaccines became widely utilized (eg, hepatitis A, varicella, rubella, rotavirus) (Table 1) [13,16,17,20]. Additionally, pediatric COVID-19 deaths are rapidly approaching the 110–188 influenza-associated pediatric deaths per season from the past 4 seasons (2016–2020) [21]. The anticipated persistence of SARS-CoV-2 circulation and the burden of COVID-19 hospitalizations and deaths in children justify the development of a pediatric indication for COVID-19 vaccines.

In addition to direct medical benefits, a COVID-19 vaccine could provide direct benefits on childhood education by allowing a safer return to school, a critical factor in children maximizing their potential. The intermittent or complete closure of schools to onsite education threatens to adversely impact that opportunity across all households that cannot provide direct educational oversight and is worse among households without adequate access to online learning—an issue disproportionately affecting racial minorities. In addition to the altered learning environment, social distancing and the lack of extracurricular activities (eg, sports, drama, music, art, social events) impact the emotional and psychological development of children. Thus, an approved COVID-19 vaccine for children could have far-reaching positive ramifications on health and educational equity.

#### Potential for Indirect Benefits From Pediatric COVID-19 Vaccination

Vaccinated children would receive potential direct impact from a COVID-19 vaccine, but substantial potential for indirect effects of implementing a vaccine in children should also be recognized, as has been observed with hepatitis A, rotavirus, pneumococcus, rubella, and potentially influenza [22-29]. Marked declines in adult pneumococcal disease occurred after implementation of 7-valent pediatric pneumococcal conjugate vaccine (PCV) [26]. Additional pronounced impact occurred after implementation of PCV-13 [25], such that routine PCV-13 vaccination is no longer routinely recommended in adults 65 years of age or older [30]. The potential for an indirect impact depends upon the ability of the vaccine to prevent transmission of a pathogen to unvaccinated populations. Although it is unknown whether this will be the case for COVID-19, recent nonhuman primate data in which animals received COVID-19 vaccination followed by SARS-CoV-2 challenge demonstrated declines in both disease and viral titers in the nose [31]. These nonhuman primate challenge data in conjunction with high neutralizing antibodies achieved in early human trials provide strong support for the potential of a direct and indirect impact of vaccination.

Vaccination of children against COVID-19 may mimic the indirect benefits previously identified with other vaccines [22, 23]. Data from a study of close contacts of SARS-CoV-2-infected patients suggest that, while children were less likely to have severe symptoms, they were just as likely to be infected as adults (rate of ~7% in both) [32]. Several studies suggest that the viral titers in the respiratory tracts of children are greater than those in adults [33, 34]. A large contact-tracing study of COVID-19 cases, conducted while schools were closed in South Korea, supports the concept that older children can transmit COVID-19, as the highest COVID-19 rate (18.6%) occurred in household contacts of those 10-19 years of age [35]. An outbreak at a summer camp reported an attack rate of 44%, demonstrating that children of all ages were susceptible to SARS-CoV-2 infection and that they may play a role in transmission [36]. Recent modeling demonstrated that US school closures were temporally associated with overall decreased COVID-19 incidence and mortality [37]. Approximately 3.8 million children are born in the United States annually; all are naive to COVID-19. Without a COVID-19 vaccine, children will likely serve as a reservoir, which would undermine efforts to end the pandemic. Until all children can more safely return to school and parents can return to full-time work, it is difficult to imagine that the economy can completely recover.

### ADDRESSING POTENTIAL COVID-19 VACCINE SAFETY CONCERNS IN CHILDREN

Ensuring the safety of potential vaccine candidates is paramount, particularly in children. Data in adults show that all COVID-19 vaccines evaluated thus far have local (eg, pain,

<sup>&</sup>lt;sup>b</sup>Hepatitis A hospitalization data after implementation of routine vaccination in those ≥2 years of age in 11 states with elevated rates of disease, but before routine hepatitis A vaccination was implemented in all children.

redness, swelling, induration) and systemic (eg, fever, chills, myalgia) reactogenicity [2-4, 6, 38, 39]. Reactogenicity is selflimited, treatable, and reflects a typical innate immune response to antigen exposure. More important is vaccine safety. Uncommon, unexpected safety events can occur after vaccination, such as thrombocytopenia after the measles, mumps, and rubella (MMR) vaccination; febrile seizures with certain vaccines; and intussusception associated with the original tetravalent rotavirus vaccine [40-42]. All vaccines have the potential for unknown and uncommon safety problems. The potential benefits and risks of new vaccines should be considered. A carefully designed clinical development plan can ensure that potential benefits outweigh risks. This approach has been successful in moving vaccines against respiratory syncytial virus (RSV), cytomegalovirus, and other pathogens into clinical trials. The vaccine safety network within the United States includes several postmarketing surveillance systems for all vaccines to detect rare adverse events that were not detected prelicensure [43]. Importantly, withdrawal for safety has only occurred once, with the tetravalent rotavirus vaccine [44]. Thus, the process of obtaining Food and Drug Administration (FDA) licensure and postlicensure safety surveillance should remain rigorous and robust in ensuring safe vaccines. Statements by the FDA to date suggest that this will remain the case for COVID-19 vaccines [45].

Vaccine-associated immune-mediated enhanced disease (VAED), while a theoretical concern, is a process that is considered unlikely to occur with SARS-CoV-2. VAED may be associated with 2 different mechanisms of action [46]. Antibodydependent enhancement (ADE), as has been observed with dengue, occurs when a vaccine-induced antibody paradoxically mediates increased viral entry [46], particularly with exposure to a different strain of virus. Although minor mutations have occurred in circulating SARS-CoV-2, including the D614G [47], available data do not suggest that major mutations have emerged. Vaccine-associated enhancement of respiratory disease (VAERD) occurred in association with use of a formalininactivated RSV vaccine in the 1960s. Investigations into the pathophysiology suggest that this was due to nonneutralizing antibodies and a predominantly T-helper (Th) 2-biased response [46]. Importantly, all COVID-19 vaccines with available data induce high levels of neutralizing antibodies, and some also generate a Th1 response [2-4, 6, 39, 48].

The final safety issue that has been raised is the potential for induction of MIS-C associated with COVID-19. The timing of MIS-C (frequently weeks after infection) and the detection of neutralizing and receptor-binding-domain antibodies at the time of illness suggest that this might be an immune-mediated injury triggered by SARS-CoV-2 infection [9, 49]. Given the viremia that is known to occur with COVID-19 [50] and the response of most patients to brief courses of immunomodulators (eg, steroids), it may be due to immunological recognition of

viral antigens (or live virus) rather than triggering of an autoimmune condition. Although not powered to detect rare events, data from early clinical studies in humans have not yet identified any cases of ADE, or VAERD [2–4, 38, 39]. A vaccine that prevents infection could also prevent MIS-C; available data suggest that vaccines prevent COVID-19 in a nonhuman primate challenge model without enhancement of disease [31, 51, 52]. Large phase 3 efficacy trials conducted in adults may provide additional insights into vaccine-elicited immunity and enhanced disease, and such data would be anticipated to be available during the phase 2 pediatric clinical trials. Given the rarity of MIS-C with natural infection, any risk is unlikely to be resolved even with carefully conducted, large pediatric clinical trials, and ongoing surveillance for MIS-C will be necessary even after a vaccine approval.

## RECOMMENDATIONS FOR ADVANCING COVID-19 VACCINES IN CHILDREN

The current default position, waiting until data from adult efficacy studies are available, will unduly delay phase 2 clinical trials of leading COVID-19 vaccines in children, resulting in additional pediatric hospitalizations and deaths. Data are now available from early-phase adult clinical trials [2–6]. Pediatric clinical trials of leading vaccine candidates can safely be initiated now. To establish safety, trials should start with adolescents and older children before expanding to younger children. The strategy of age de-escalating trials to bridge vaccines from adult studies to children is one that has been commonly used in the past to ensure early identification of safety signals while minimizing risks, establishing dosing, and evaluating immune responses. Similar to adult studies, it will take time to conduct these studies safely in children.

Moving forward now with pediatric COVID-19 vaccine trials will help prevent delays in obtaining a pediatric indication from the US FDA. The Pediatric Research Equity Act (PREA, section 505B of the Federal Food, Drug, and Cosmetic Act [FD&C Act]; 21 USC 355c) requires manufacturers to conduct vaccine studies of safety and effectiveness in children. Although the timing of pediatric studies is not delineated in the Act, we believe the FDA, funding agencies, investigators, and manufacturers should join to initiate these studies now. The FDA clarified that, to ensure compliance with 21 CFR part 50, subpart D, considerations of the prospect of direct benefit and acceptable risk to support initiation of pediatric studies and the appropriate design and endpoints for pediatric studies should be discussed in the context of specific vaccine-development programs [53].

Despite FDA guidance and requirements of the law, to our knowledge no studies of COVID-19 vaccines in children have been developed or initiated in the United States. It would be beneficial, in our opinion, for the funders and overseers of US vaccine efforts (eg, Operation Warp Speed, the US FDA, manufacturers) to ensure that pediatric studies of COVID-19

vaccines begin at the same time that vaccines move into phase 3 adult clinical trials. To assist industry and government sponsors in moving forward with pediatric COVID-19 trials, the Infectious Diseases Clinical Research Consortium, in partnership with the Division of Microbiology and Infectious Diseases of the National Institutes of Health, convened a panel of vaccine experts to develop a pediatric COVID-19 vaccine protocol template. The template is adaptable to multiple vaccines currently under evaluation in adults and could standardize the approach and endpoints across vaccine manufacturers. It features an age de-escalation strategy, incorporating multiple provisions that will allow these vaccines to be safely evaluated in adolescents, young children, and infants.

### CONCLUSIONS

Children are at substantial risk of COVID-19. Delays in starting phase 2 vaccine clinical trials in children will delay our recovery from COVID-19 and unnecessarily prolong its impact upon children's health and emotional well-being, their education, and equitable access to opportunities for development and social success, as well as the country's economy. Understanding the safety, immunogenicity, and efficacy of COVID-19 vaccines in children is critical to protect children and adults. For children, a vaccine has the added benefit of returning them safely to school and extracurricular activities and allowing them to engage with their world face-to-face once again. Ensuring acceleration of vaccine clinical trials to warp speed for children will be critical in making this our future reality.

### **Notes**

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